49 is more than 32
14 < 40
32 is less than 40
49 is more than 32
49 > 14
29 < 40

Other answers are possible for rows 1, 3, 5 and 6.

is less than 30	22, 17, 29, 27
_____ > 28	30, 41, 50, 29, 38
has more than 3 tens	41, 50
has 1 ten and 7 ones	17
is more than 25, less than 35	30, 29, 27
_____ < 30	17, 22, 27, 29

is more than 29 and less than 50	41, 30, 38
has two tens	22, 29, 27

Other answers are possible.

21	is less than	47
40	>	29
39	is more than	50
30	<	35
27	is less than	32

Other answers are possible.

Speech bubbles could say:

34 is equal to 4 tens and 3 ones.

43 is equal to 4 tens and 3 ones.